



BEFORE A HEARING OFFICER
OF THE SUPREME COURT OF ARIZONA

IN THE MATTER OF A MEMBER) No. 05-0819, 05-1048,
OF THE STATE BAR OF ARIZONA,) 05-1112, 05-1188,
) 05-1421
JAMES L. LEATHER,)
Bar No. 005002)
) HEARING OFFICER'S REPORT
RESPONDENT.) AND RECOMMENDATION

A. PROCEDURAL HISTORY

The State Bar filed a formal complaint on June 28, 2006, which Respondent answered on July 25, 2006. The State Bar then filed an Amended Complaint on November 15, 2006, and Respondent filed his Amended Answer on November 29, 2006. The Amended Complaint pertains to matters 05-0819, 05-1048, 05-1112, 05-1188, 05-1421, and 06-1378. The hearing was scheduled to take place on January 25 and 26, 2007, but was vacated after the parties reached a verbal settlement on January 18, 2007. A Tender of Admissions and Agreement for Discipline by Consent and Joint Memorandum in Support of Agreement for Discipline by Consent were filed on February 14, 2007.

I adopt the Stipulated Findings of Fact. I deem it unnecessary to hold an evidentiary hearing and commend the parties for a careful, thorough, calm, and courteous resolution of the matter.

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2 **B. STIPULATED FINDINGS OF FACT**

3 **C. General Allegations**

4 1. At all times relevant hereto, Respondent was a lawyer licensed to practice
5 law in Arizona, having been first admitted to practice on October 8, 1977.

6 2. At all times relevant hereto, Respondent was a partner at Burton &
7 Leather (the "firm") and was the firm's Managing Partner for Legal Services.

8 3. On Friday, January 19, 2007, Respondent gave his partner, Charles B.
9 Burton, Esq., a sixty-day notice of his permanent withdrawal from Burton & Leather.
10 Respondent then retained independent ethics counsel to review and implement
11 operations and practices for Respondent's new firm.

12 **COUNT ONE (File No. 05-0819/Bohinc)**

13 4. On or about October 25, 2004, Tara Bohinc ("Ms. Bohinc") retained the
14 firm to represent her in her divorce proceeding. The fee agreement provides that,
15 upon retaining Burton & Leather, Ms. Bohinc retained the entire firm, including "the
16 services of partners, associate attorneys, [and] 'of counsel' attorneys," not only those
17 of Respondent. The fee agreement goes on to provide that, "[i]n the event one or
18 more of the attorneys or associates working with you has a scheduling or other
19 conflict, you may rest assured that another qualified attorney or associate will be there
20 working for you." Ms. Bohinc initialed this provision of the agreement.

21 5. Ms. Bohinc first met with Respondent's partner, Charles Burton, at which
22 time she signed a fee agreement and paid a \$1,250 retainer.

23 6. Mr. Burton informed Ms. Bohinc that Respondent would be the attorney
24 representing her in the divorce proceedings.

25 7. The fee agreement set forth hourly rates for various attorneys at the firm
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1 with a space next to each designation for the client to initial. Respondent's rate was
2 shown as \$190/hour. Mr. Burton quoted Respondent's rate to Ms. Bohinc as
3 \$160/hour. Ms. Bohinc did not initial the space for the \$190/hour rate.

4 8. During her first meeting with Respondent on or about October 26, 2004,
5 Ms. Bohinc stated that she did not wish to have her case transferred to another
6 attorney within the firm, as she was willing to pay the \$160/hour rate quoted by Mr.
7 Burton for Respondent's representation.

8 9. On or about November 5, 2004, an employee of the firm informed Ms.
9 Bohinc that her case had been transferred to an associate, David Yuhas, Esq. When
10 Ms. Bohinc asked to speak with Respondent about the matter, the employee told her
11 that she could not schedule an appointment with Respondent, because he was no
12 longer her attorney.

13 10. Respondent's unilateral change in the identity of the primary attorney in
14 the case was done without Ms. Bohinc's consent. If this matter went to a hearing,
15 Respondent would testify that Mr. Yuhas' lower billing rate of \$145/hour was more
16 aligned with Ms. Bohinc's expectations, and Respondent's transfer of the file was
17 appropriate given his customary rate of \$190/hour, as evidenced by Ms. Bohinc's fee
18 agreement, and her express agreement that she retained the entire firm, including Mr.
19 Yuhas, despite the fact that Ms. Bohinc was quoted \$160/hour for Respondent's
20 services and her concomitant refusal to initial the space on the fee agreement
21 designating a \$190/hour rate for Respondent.

22 11. On or about November 8, 2004 (fourteen days after retaining the firm),
23 Ms. Bohinc advised she no longer needed the firm's services and requested a \$500
24 refund of her retainer.

25 12. An employee of the firm informed Ms. Bohinc that only the partners
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1 could determine the propriety and amount of any refund she would receive.

2 13. On or about November 16, 2004, having not yet received her full refund,
3 Ms. Bohinc contacted the firm and was told that someone would look into her request.

4 14. On or about November 20, 2004, Ms. Bohinc sent a certified letter to the
5 firm requesting a \$500 refund.

6 15. Respondent signed the certified letter receipt on November 26, 2004.
7 However, Ms. Bohinc received no response from the firm regarding her refund.

8 16. On or about January 25, 2005, Ms. Bohinc sent a second certified letter to
9 the firm regarding a refund of her advance fee amount.

10 17. Ms. Bohinc did not receive an immediate response to her request.

11 18. Between February and March 2005, Ms. Bohinc spoke to the firm's staff
12 and left messages about her refund. Ms. Bohinc received a variety of explanations for
13 the firm's failure to provide a refund as she requested.

14 19. The State Bar alleges, and Respondent admits, that besides Ms. Bohinc's
15 in-office consultation with Respondent, no partner or associate of the firm performed
16 any work on Ms. Bohinc's legal matter. In the time that Ms. Bohinc retained and
17 terminated Burton & Leather, only nine business days had passed; thus, there was
18 little time within which Respondent could have done any work. This is borne out by
19 Respondent's billing statements directed to Ms. Bohinc. The individual entries on
20 Respondent's client statements during the entirety of the relationship between
21 Respondent and Ms. Bohinc consist of the following: "Office conference w/client";
22 "Review file and letter to client"; and "Final review of file, calls to/from client; refund
23 retainer balance per Fee Agreement & close".

24 20. On October 16, 2006, nearly two years after Ms. Bohinc discharged
25 Respondent's firm and requested a refund, Respondent refunded the full amount of
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1 Ms. Bohinc's retainer plus 10% interest per annum, in the total sum of \$1,575.00.

2 21. Although he twice received notice that the firm's services were
3 terminated, Respondent continued to bill Ms. Bohinc a \$50.00 "administrative fee"
4 during the months of November and December 2004, and January 2005. Respondent
5 admits that charging such fees to Ms. Bohinc was inappropriate. If this matter went to
6 a hearing, Respondent would assert that Respondent's refund of Ms. Bohinc's retainer
7 compensates for any allegations regarding the firm's administrative fee.

8 22. A billing invoice dated November 9, 2004, shows that Respondent billed
9 his conference with Ms. Bohinc at the rate of \$195/hour, instead of the \$190/hour
10 noted in the fee agreement, or the \$160/hour quoted by Mr. Burton. Respondent
11 admits that billing Ms. Bohinc at the rate of \$195/hour was inappropriate. If this
12 matter went to a hearing, Respondent would assert that Respondent's refund of Ms.
13 Bohinc's retainer compensates for the firm's apparent administrative error in charging
14 incorrect rates.

15 23. In a billing invoice dated January 31, 2005, Respondent billed Ms.
16 Bohinc .3 hours to review her file and a letter. Respondent again charged Ms. Bohinc
17 at the rate of \$195.00/hour, or \$58.50. Respondent admits that billing Ms. Bohinc at
18 the rate of \$195.00/hour was inappropriate. If this matter went to a hearing,
19 Respondent would assert that Respondent's refund of Ms. Bohinc's retainer
20 compensates for the firm's apparent administrative error in charging incorrect rates.

21 24. The same billing invoice shows that on January 31, 2005, Respondent
22 billed Ms. Bohinc \$375.75 for .5 hours related to a "final review of file, calls to/from
23 client; refund retainer balance per fee agreement & close." The \$375.75 billed
24 amount equates to an hourly rate of \$751.50. Respondent admits that billing Ms.
25 Bohinc at the rate of \$751.50/hour was inappropriate. If this matter went to a hearing,
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1 Respondent would assert that Respondent's refund of Ms. Bohinc's retainer
2 compensates for the firm's apparent administrative error in charging incorrect rates.

3 25. The State Bar alleges that Respondent failed to promptly inform Ms.
4 Bohinc of the firm's decision to transfer her legal matter to an associate of the firm
5 and failed to promptly comply with Ms. Bohinc's reasonable requests for information
6 regarding her case. Respondent admits to the foregoing failures, but if this matter
7 went to a hearing, Respondent would argue that Ms. Bohinc's decision to terminate
8 the firm's services within fourteen days of retaining the firm should receive weight in
9 a determination of whether Respondent acted "promptly" or within a reasonable
10 amount of time.

11 26. The State Bar alleges, and for purposes of this Agreement Respondent
12 admits, that Respondent collected an unreasonable fee, charged an unreasonable
13 amount for expenses in this matter, and failed to obtain Ms. Bohinc's consent for the
14 transfer of her file to an associate of the firm.

15 27. The State Bar alleges, and for purposes of this Agreement Respondent
16 admits, that Respondent failed to withdraw from the representation when discharged
17 by Ms. Bohinc, and upon termination of the representation, failed to immediately
18 refund Ms. Bohinc's portion of her advance fee payment that was not earned.

19 Respondent conditionally admits that his conduct in this matter violated Rule 42,
20 ARIZ.R.SUP.CT., ERs 1.4, 1.5, and 1.16.

21 **COUNT TWO (File No. 05-1048/Brown)**

22 28. On or about December 30, 2004, Joseph and Florence Brown ("the
23 Browns") retained Respondent's firm to file a Chapter 7 Bankruptcy on their behalf.

24 29. The bankruptcy petition was filed on January 3, 2005.

25 30. The Browns wanted to reaffirm the mortgage on their primary residence
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1 and the loan on their 2004 GMC Envoy so that they could retain the property
2 involved. If this matter went to a hearing, Respondent would testify that National
3 City Mortgage, the primary lien holder on the Browns' residence, did not send a
4 reaffirmation agreement, thus precluding the Browns from reaffirming their mortgage.
5 Chase Home Financial, the second lien holder, sent a reaffirmation agreement, which
6 Respondent forwarded to the Browns on January 26, 2005. The Browns did not return
7 that reaffirmation agreement to Respondent.

8 31. If this matter went to a hearing, Respondent would have offered
9 testimony from a bankruptcy expert who would have testified that, pursuant to the
10 bankruptcy law then in effect, the Ninth Circuit allowed individual debtors in the
11 Browns' position to retain their property without entering into formal reaffirmation
12 agreements. The State Bar would have offered evidence that the Respondent's
13 bankruptcy expert is his attorneys' law partner at Jennings, Strouss & Salmon.

14 32. The Browns attempted to contact Respondent about the representation by
15 telephone on several occasions, but they were unable to do so.

16 33. On or about April 29, 2005, the Browns faxed and mailed a letter to
17 Respondent indicating their inability to speak with him over the telephone, and they
18 requested information related to their vehicle's reaffirmation agreement.

19 34. On or about June 4, 2005, the Browns mailed a certified letter to
20 Respondent requesting information related to the reaffirmation agreement and
21 disbursement from funds collected from the sale of additional property.

22 35. A firm employee signed the certified letter receipt on June 7, 2005.

23 36. As of June 18, 2005, the Browns had not received their reaffirmation
24 agreements, even though their bankruptcy was discharged on May 25, 2005.

25 37. The Browns became concerned that the reaffirmation agreements would
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1 not be in place within the 60-day deadline after the filing of the bankruptcy discharge.

2 38. The Browns made several unsuccessful attempts, prior and subsequent to
3 the bankruptcy discharge, to discuss their concerns about the reaffirmation agreements
4 and other matters with Respondent, but Respondent failed to communicate with them.

5 39. Respondent responded to the Browns' concerns by letter dated July 10,
6 2005.

7 40. In his July 10, 2005, letter, Respondent advised the Browns that, if they
8 continued making their monthly payments for their 2004 Envoy, then they should not
9 have any further issues with GMAC. Respondent also advised the Browns that their
10 bankruptcy was complete.

11 41. Respondent acknowledges that he received the reaffirmation agreement
12 from GMAC for the Browns' 2004 Envoy but failed to forward it to the clients. If this
13 matter went to a hearing, Respondent would testify that, had the Browns signed and
14 returned the reaffirmation agreement, Respondent would have advised them against
15 reaffirming their debt with GMAC.

16 42. If this matter went to a hearing, Respondent would have offered
17 testimony from a bankruptcy expert who would have testified that, under the
18 bankruptcy law then in effect, the Ninth Circuit permitted individual debtors to retain
19 their collateral without entering into formal reaffirmation agreements, so long as the
20 debtors continued making timely payments under the loan provisions of the secured
21 debt. The purpose of this testimony would be to prove lack of prejudice to the
22 Browns. The State Bar would have offered evidence that the Respondent's bankruptcy
23 expert is his attorneys' law partner at Jennings, Strouss & Salmon.

24 43. The State Bar alleges, and for purposes of this Agreement Respondent
25 admits, that at the time Respondent filed for bankruptcy protection on behalf of the
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1 Browns, the Browns' 2004 Envoy vehicle had a trade-in value of \$21,525.00. At that
2 time, the balance due on the GMAC loan on that vehicle was \$30,000.00. Were
3 GMAC to repossess the vehicle, it would have derived approximately \$21,525.00 in a
4 sale. The Browns, in a letter to Respondent dated April 29, 2005, notified Respondent
5 that they would be willing to pay GMAC \$22,000.00 in exchange for allowing the
6 Browns to keep the vehicle. It is reasonable to believe that GMAC would have agreed
7 to those terms. Due to Respondent's failure to attempt to renegotiate their vehicle's
8 loan, however, the Browns had to surrender their vehicle. If this matter went to a
9 hearing, Respondent would have offered testimony from an expert who would have
10 testified that only nonpayment or other breaches of the loan agreement could result in
11 the repossession of the Browns' 2004 Envoy. The State Bar would have offered
12 evidence that the Respondent's expert is his attorneys' law partner at Jennings, Strouss
13 & Salmon.

14 44. The State Bar alleges, and for purposes of this Agreement Respondent
15 admits, that he failed to abide by the Browns' decisions concerning the objectives of
16 the representation.

17 45. The State Bar alleges, and for purposes of this Agreement Respondent
18 admits, that he failed to reasonably consult with the Browns about the means by which
19 to accomplish their objectives, failed to keep them reasonably informed about the
20 status of their bankruptcy, failed to promptly comply with reasonable requests for
21 information, and failed to explain the representation to the extent reasonably necessary
22 to permit the Browns to make informed decisions regarding the representation.

23 46. The State Bar alleges, and for purposes of this Agreement Respondent
24 admits, that he failed to surrender documents upon termination of the representation
25 and failed to refund advanced payment of fees that were unearned.
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1 47. Respondent conditionally admits that his conduct in this matter violated
2 Rule 42, ARIZ.R.SUP.CT., ERs 1.2, 1.4 and 1.16.

3 **COUNT THREE (File No. 05-1112/Odom)**

4 48. On or about April 12, 2005, Shirley Odom ("Ms. Odom"), retained
5 Respondent's firm to represent her in a divorce proceeding.

6 49. Ms. Odom first met with Respondent's partner, Mr. Burton, at which time
7 she signed a fee agreement and paid a \$1,500.00 retainer.

8 50. On or about April 19, 2005, Ms. Odom personally met with Respondent
9 to discuss her divorce proceedings.

10 51. Ms. Odom specifically informed Respondent that she wished to be
11 notified when her husband was served with the Petition for Dissolution of Marriage
12 Without Children (the "Petition").

13 52. Ms. Odom also told Respondent that she wished to include in the Petition
14 a request for spousal maintenance.

15 53. On April 21, 2005, Ms. Odom returned to Respondent's office to sign the
16 Verification to the Petition.

17 54. Upon reviewing the Petition, Ms. Odom informed Respondent that he
18 had failed to include the request for spousal maintenance. Respondent admits that,
19 while he did not believe it was wise to include a request for spousal maintenance in
20 the Petition for Dissolution, he did not include a request for spousal maintenance in
21 the draft Petition as Ms. Odom had required. After speaking with Ms. Odom on April
22 19 and April 21, 2005, Respondent included in the Petition a request for spousal
23 maintenance per Ms. Odom's instruction.

24 55. Respondent signed the Petition on April 25, 2005, and it was filed with
25 the Clerk of the Superior Court on April 28, 2005.

1 56. On May 2, 2005, and May 5, 2005, Ms. Odom called Respondent's office
2 to ask if her husband had been served.

3 57. Respondent failed to return both telephone calls.

4 58. On May 12, 2005, Ms. Odom again called Respondent's office to find out
5 the status of the service of the Petition.

6 59. At that time, Respondent's assistant, Raygina Yduarte, informed Ms.
7 Odom that her husband had been served on May 8, 2005. However, neither an
8 Affidavit of Service nor documentation of an alternative acceptance of service method
9 was filed with the Clerk of the Court.

10 60. During her calls to Respondent's office, Ms. Odom also requested copies
11 of the Petition and her husband's filed answer.

12 61. Respondent's staff told Ms. Odom that the documents would be
13 forwarded to her.

14 62. Ms. Odom never received copies of the Petition or her husband's answer
15 from Respondent, despite requests on various occasions, and was forced to obtain
16 copies from the court's records department.

17 63. On June 2, 2005, Ms. Odom telephoned Respondent to find out what the
18 next step in the process would be since her husband had filed an answer to the
19 Petition.

20 64. On June 6, 2005, Respondent left a telephone message for Ms. Odom
21 informing her that he was working on requesting a Resolution Management
22 Conference ("RMC") date from the judge assigned to the case.

23 65. Upon reviewing the court's file, Ms. Odom determined that Respondent
24 had, in fact, failed to request a RMC date.

25 66. The State Bar alleges, and for purposes of this Agreement Respondent
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1 admits, that based in part on Respondent's failure to communicate with her, failure to
2 keep her informed, and failure to diligently represent her in the proceedings, Ms.
3 Odom terminated Respondent's services on June 29, 2005.

4 67. Ms. Odom informed Judge Burke that she was terminating Respondent's
5 services. Judge Burke's office received the letter on July 6, 2005.

6 68. On July 8, 2005, Ms. Odom requested a refund of the remainder of her
7 advance fee and a copy of her file.

8 69. Upon picking up the refund check at Respondent's office, Ms. Odom
9 noted that the check was made out to the wrong client.

10 70. Upon returning to Respondent's office a second time to get her refund,
11 Ms. Odom noticed that the check was also made out for the incorrect amount.

12 71. Respondent's staff attempted to persuade Ms. Odom to sign a release
13 form accompanying the check, assuring her that the missing balance would be
14 refunded to her by separate check.

15 72. Ms. Odom refused to accept the refund check for the incorrect amount.

16 73. Ms. Odom finally received a correct and properly made out check on her
17 third visit to Respondent's office.

18 74. The parties disagree whether the Amended Complaint contains any
19 allegation other than that regarding Respondent's alleged failure to request spousal
20 maintenance that falls within the ambit of ER 1.2. Respondent conditionally admits,
21 however, that he failed to abide by his client's decisions concerning the objectives of
22 the representation and failed to consult with Ms. Odom as to the means by which the
23 objectives were to be pursued.

24 75. The State Bar alleges, and for purposes of this Agreement Respondent
25 admits, that he failed to keep Ms. Odom reasonably informed about the status of the
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1 case and failed to promptly comply with reasonable requests for information.

2 76. Respondent conditionally admits that his conduct in this matter violated
3 Rule 42, ARIZ.R.SUP.CT., ERs 1.2 and 1.4.

4 **COUNT FOUR (File No. 05-1188/Rogers)**

5 77. Robert Rogers, ("Mr. Rogers"), a federal retiree, met with Mr. Burton on
6 February 14, 2005. At the meeting, Mr. Rogers explained his need for legal assistance
7 to have his child support obligation terminated, because his child would soon be
8 turning 18 years of age and would be graduating from high school on May 31, 2005.

9 78. Mr. Rogers specifically requested that a petition be filed with the court to
10 terminate the child support obligation; that an Order be obtained canceling Mr.
11 Roger's Order of Assignment; and that an Order be obtained requiring the Clerk of the
12 Court to refund any child support payments received subsequent to the May 31, 2005,
13 date of the child's high school graduation.

14 79. Mr. Rogers explained to Mr. Burton that the Federal Office of Personnel
15 Management ("OPM") would require a minimum of two to three months to process
16 any court documents terminating the Order of Assignment for the child support
17 payments. Mr. Rogers requested that the matter be handled as expeditiously as
18 possible.

19 80. Mr. Burton informed Mr. Rogers that Respondent would handle the child
20 support matter and an appointment was scheduled with Respondent for February 17,
21 2005.

22 81. During his conference with Respondent, Mr. Rogers reiterated to
23 Respondent the requests made to Mr. Burton, and re-emphasized the need for the
24 matter to be handled without delay given OPM's processing time requirements.

25 82. Mr. Rogers also requested that copies of all pleadings, orders, and
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1 correspondence associated with his case be forwarded to his attention.

2 83. Prior to the conclusion of their initial conference, Respondent provided
3 Mr. Rogers with his personal cell phone number and told him to call at any time.

4 84. Approximately two weeks after their initial meeting, Mr. Rogers
5 attempted to contact Respondent at the cell phone number provided but received no
6 response to his calls.

7 85. Over the next several weeks, Mr. Rogers attempted, unsuccessfully, to
8 speak with Respondent regarding the status of the child support termination matter.

9 86. On or about April 14, 2005, nearly two months after his initial meeting
10 with Respondent, Mr. Rogers received a request from Respondent's assistant,
11 Raygina, asking him to appear at the office to sign the Petition for Termination of
12 Child Support.

13 87. In response to Mr. Rogers' inquiry regarding the delay in the filing of the
14 petition, Raygina told Mr. Rogers that she had just received the file.

15 88. Mr. Rogers continued his attempts to contact Respondent on the cell
16 phone but received no response.

17 89. Mr. Rogers continued to call Respondent's office to inquire about the
18 status of the petition and to request copies of the filed documents, but Mr. Rogers did
19 not receive any copies or form of response.

20 90. During one of his calls to Respondent's office, Mr. Rogers was informed
21 that his Petition had been returned by the Court because Respondent's staff had failed
22 to supply the Court with stamped/self-addressed envelopes.

23 91. Mr. Rogers again requested copies of the Petition, but the firm failed to
24 honor his request.

25 92. In or about the end of May 2005, more than three months after his initial
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1 meeting with Respondent, Respondent's staff advised Mr. Rogers that they were
2 unable to provide him with a status of his case.

3 93. During this call, Mr. Rogers insisted on speaking with Respondent, and
4 he and Respondent discussed Respondent's lack of diligence, failure to return calls,
5 and failure to diligently and expeditiously pursue the matter as requested by Mr.
6 Rogers.

7 94. If this matter went to a hearing, Respondent would have testified that,
8 while the file shows some delay in filing Mr. Rogers' petition, at least some of the
9 delay was due to factors outside Respondent's control, including the process server's
10 difficulty in serving Respondent's ex-wife in Texas.

11 95. Respondent advised Mr. Rogers that he would "make everything right."

12 96. An examination of the court records by the State Bar indicates that the
13 petition to Stop or Modify Wage Assignment was filed with the Clerk of the Court of
14 Maricopa County Superior Court on June 17, 2005.

15 97. Further, examination of the Request to Stop Order of Assignment shows
16 that incorrect information, including the Petitioner's name, was provided to the Court.

17 98. On June 30, 2005, Respondent's assistant informed Mr. Rogers that she
18 was attempting to contact the court's support clerk to request that all child support
19 monies received be held until a court order could be obtained.

20 99. Raygina informed Mr. Rogers that she would contact him the following
21 day with more information. As of the end of June 2005, Mr. Rogers had not had any
22 further contact with Respondent or any one from his office.

23 100. In early August 2005, Mr. Rogers received a copy of an affidavit
24 indicating that his ex-wife had been served on July 26, 2005.

25 101. At that time, Mr. Rogers contacted the court's Family Support Center to
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1 ask for guidance.

2 102. On September 8, 2005, a Family Support Center staffer informed Mr.
3 Rogers that Respondent had failed to include a current employer information sheet
4 and that Mr. Rogers and his ex-wife simply could have stipulated to terminating the
5 child support. If this matter went to a hearing, Respondent would have testified that
6 nothing in Mr. Rogers' file indicates that Mr. Rogers and his ex-wife were on speaking
7 terms. Mr. Rogers did not know to volunteer such information, and the Respondent
8 did not ask.

9 103. The Court entered the Order Stopping Order of Assignment on
10 September 9, 2005.

11 104. On January 11, 2007, Mr. Rogers failed to appear at a deposition noticed
12 by Respondent's counsel.

13 105. On January 18, 2007, Mr. Rogers withdrew his Bar charge against
14 Respondent.

15 106. The State Bar alleges, and for purposes of this Agreement Respondent
16 admits, that he failed to represent Mr. Rogers with the required legal knowledge, skill,
17 thoroughness, and preparation reasonably necessary for the representation.

18 107. The State Bar alleges, and for purposes of this Agreement Respondent
19 admits, that he failed to act with reasonable diligence and promptness in representing
20 Mr. Rogers. The State Bar alleges, and for purposes of this Agreement Respondent
21 admits, that he failed to keep Mr. Rogers reasonably informed about the status of the
22 termination of child support, failed to promptly comply with reasonable requests for
23 information, and failed to explain the representation to the extent reasonably necessary
24 to permit Mr. Rogers to make informed decisions regarding the representation.

25 108. Respondent conditionally admits that his conduct in this matter violated
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1 Rule 42, ARIZ.R.SUP.CT., ERs 1.1, 1.3, and 1.4.

2 **COUNT FIVE (File No. 05-1421/Pecora)**

3 109. Robin and Gary Pecora (“the Pecoras”) and their son, Kevin Pecora
4 (“Kevin”), met with Mr. Burton on or about April 6, 2005.

5 110. The Pecoras wished to retain the firm to represent Kevin in several
6 criminal and domestic relations matters that included domestic violence charges,
7 preparation of a petition for annulment, and orders of protection involving Nicole and
8 Gloria Corby, Kevin’s wife and mother-in-law, respectively. As alleged by the State
9 Bar, the Pecoras retained Respondent to represent Kevin. If this matter went to a
10 hearing, Respondent would have testified that Robin and Gary Pecora were not his
11 clients. Robin and Gary Pecora would have testified that they told Respondent, and
12 therefore Respondent knew, that Kevin consented to have Respondent share with them
13 information related to Kevin.

14 111. The Pecoras paid a \$2,000 retainer and informed Mr. Burton during their
15 meeting that Kevin had a pre-trial conference scheduled for April 11, 2005.

16 112. Mr. Burton assured the Pecoras that someone from the firm would be in
17 touch with them prior to Kevin’s April 11 court date.

18 113. The Respondent failed to present the Pecoras or Kevin Pecora a fee
19 agreement to sign, and the firm did not provide the Pecoras or Kevin Pecora with the
20 scope of the representation and the rate or basis of the fee and expenses in writing. If
21 this matter went to a hearing, Respondent would have testified that, while he was
22 unable to locate a signed fee agreement for Kevin, the firm’s standard practice was to
23 obtain a signed fee agreement with all clients. Respondent’s partner, Mr. Burton,
24 would have testified that the reason a fee agreement was not signed was that, during
25 his conference with the Pecoras and Kevin Pecora, he called Respondent to determine
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1 if the firm could handle the urgent criminal matter for which the Pecoras had
2 consulted the firm. Mr. Burton also told Respondent that Respondent would need to
3 review the case with Robin Pecora before having her sign a retainer agreement. The
4 agreement reached between Mr. Burton, Ms. Pecora, and Respondent was that Ms.
5 Pecora would leave a check for \$2,000.00 with Mr. Burton as a retainer, and meet with
6 Respondent the following day. If Ms. Pecora was satisfied with her conference with
7 Respondent, she would then sign a retainer agreement and proceed. If she was not
8 satisfied with the conference, the firm would then return her money and she would
9 find another attorney. Respondent failed to present a fee agreement for her, Gary, or
10 Kevin Pecora to sign.

11 114. On April 11, 2005, the day of Kevin's initial pretrial conference (the
12 "IPC") in the domestic violence criminal matter, Dennis Bassi ("Mr. Bassi"), an "of
13 counsel" attorney associated with the firm, contacted Kevin for the first time to
14 determine where the two would meet at the courthouse.

15 115. Kevin had no discussion with Mr. Bassi or any attorney associated with
16 the firm prior to the April 11, 2005, court date. Respondent would have testified that,
17 following the IPC, Respondent met with Kevin and the Pecoras at the firm's Tempe
18 office to discuss Kevin's matters at length. The Pecoras would have denied meeting
19 Respondent then.

20 116. At the April 11, 2005, hearing, Mr. Bassi requested that the hearing be
21 continued, and the IPC was continued until May 2, 2005.

22 117. The State Bar alleges, and for purposes of this Agreement Respondent
23 admits, that on April 22, 2006, Robin Pecora spoke with Respondent and expressed
24 her concerns that no one had contacted Kevin prior to the IPC or since that day. If this
25 matter went to a hearing, Respondent would have testified that Robin Pecora also
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1 discussed upcoming dates on which she would be out of town.

2 118. Respondent scheduled a meeting at his Tempe office between himself,
3 Kevin, and Robin Pecora. Michael Cordrey ("Mr. Cordrey"), another attorney
4 associated with the firm, was also present at the April 26, 2006 meeting where the full
5 scope of the representation was discussed. If this matter went to a hearing,
6 Respondent would have testified that they discussed upcoming dates in Kevin's
7 criminal and domestic relations matters.

8 119. On May 2, 2005, Respondent appeared with Kevin at the continued IPC.
9 After the IPC, Respondent informed Kevin that someone from the firm would contact
10 him to set up an in-office conference.

11 120. By letter dated May 4, 2005, the Chandler City Prosecutor presented a
12 plea offer to Respondent related to Kevin's domestic violence criminal case.

13 121. According to the letter, Kevin would plead guilty to Disorderly Conduct
14 in exchange for two years supervised probation, among other terms. The City
15 Prosecutor also told Respondent to contact him if he wanted to discuss the case or the
16 offer.

17 122. Respondent conveyed the fact that the prosecutor had made a plea offer
18 to Kevin.

19 123. However, Respondent informed Kevin that the offer required him to
20 plead guilty to domestic violence, rather than disorderly conduct. Kevin informed
21 Respondent that he could not accept a domestic violence charge or two years
22 probation, as he hoped to join the military, and he asked Respondent to re-negotiate
23 the deal with the prosecutor.

24 124. Respondent told Kevin that the prosecutor would not offer anything less
25 than the domestic violence charge.
26

1 125. On May 17, 2005, Ms. Pecora left a message for Respondent requesting a
2 return call, because she had not had any contact with him since their initial meeting in
3 April. Respondent failed to call Ms. Pecora. The parties disagree whether
4 Respondent had an obligation to return Ms. Pecora's phone call or whether Ms. Pecora
5 had a reasonable expectation that Respondent would communicate with her.
6 Respondent concedes that Ms. Pecora would testify at a hearing that she had such an
7 expectation. The Bar would argue that her expectation was reasonable.

8 126. On May 23, 2005, Mr. Cordrey arrived two hours late for a pre-trial
9 conference scheduled in the domestic violence matter. The domestic violence matter
10 was set for trial on June 3, 2005.

11 127. In a memo to Respondent dated May 23, 2005, Mr. Cordrey noted that
12 "[t]he judge and prosecutor made no great issue of the fact that we were late because
13 of the calendaring (sic) accident."

14 128. In his memo, Mr. Cordrey also informed Respondent that Ms. Pecora was
15 unhappy with the trial date and would like the firm to file a motion to continue the
16 trial. Mr. Cordrey allegedly informed Ms. Pecora "that it was unlikely that the
17 continuance would be granted," but that Mr. Cordrey would ask Respondent to file the
18 motion. If this matter went to a hearing, Respondent would argue that the Pecoras
19 wanted to continue Kevin's trial because it conflicted with their vacation, which
20 vacation Kevin was not scheduled to attend.

21 129. On May 25, 2005, Ms. Pecora left a message for Respondent regarding
22 the trial date. Robin Pecora requested that Respondent file a motion to continue the
23 trial, because it was scheduled for a time when she would be out of town.
24 The parties disagree whether Respondent had a duty to continue the trial based on Ms.
25 Pecora's request.
26

1
2 130. On May 26, 2005, Respondent informed Ms. Pecora that he was unsure
3 whether the June 3 court date could be changed but would look into it.

4 131. On May 31, 2005, the City Prosecutor informed Respondent that he
5 would be requesting a continuance of the trial.

6 132. On June 3, 2005, Kevin contacted Respondent's office to find out if his
7 trial was still taking place on that date, as Respondent had failed to follow-up with
8 Kevin or the Pecoras about a trial date continuance.

9 133. Despite Ms. Pecora's and Kevin Pecora's requests, Respondent did not
10 file a motion to continue the case and did not inform them that the trial had been
11 continued until June 3, 2005. If this matter went to a hearing, Respondent would
12 have testified that the City Prosecutor filed a motion to continue the trial, thus
13 preempting Respondent's need to file a motion for a continuance.

14 134. The court continued Kevin's trial to June 17, 2005.

15 135. On June 14, 2005, Ms. Pecora contacted Respondent to confirm that
16 Kevin's trial date was still set for June 17, 2005.

17 136. On the afternoon of June 14, 2005, Respondent filed Defendant's Motion
18 to Continue and a Motion to Accelerate Defendant's Motion to Continue the June 17,
19 2005, non-jury trial.

20 137. Respondent filed the motion to continue, because he had a personal
21 conflict with the June 17, 2005, date. However, Respondent did not notify Robin and
22 Gary Pecora of his conflict with the June 17, 2005, trial date until the evening of June
23 16, 2005.

24 138. The trial date was re-scheduled to July 8, 2005.

25 139. By letter dated July 15, 2005, Respondent informed Kevin that his trial
26 had been continued again from July 8 to July 22, 2005. Respondent also informed

1 Kevin that he would like to discuss how to proceed at the time of trial, and that
2 Respondent anticipated only calling Kevin and Robin Pecora as witnesses.

3 140. Respondent spoke with Kevin on July 21, 2005, the day before trial.
4 Respondent then met with Robin, Gary, and Kevin Pecora before the trial on July 22,
5 2005, and took notes regarding the events that led to the filing of the criminal charges.

6 141. The court found Kevin guilty of assault, acquitted him on the disorderly
7 conduct charges, ordered him to undergo domestic violence screening, and placed him
8 on probation.

9 142. The State Bar alleges, and for purposes of this Agreement Respondent
10 admits, that Kevin's assault conviction has prevented him from joining the military as
11 he hoped. The State Bar alleges, and for purposes of this Agreement Respondent
12 admits, that had Kevin known that the previous plea offer required him to plead guilty
13 to disorderly conduct rather than domestic violence, Kevin likely would have accepted
14 the offer. If this matter went to a hearing, Respondent would have presented evidence
15 of Kevin's prior criminal convictions in order to raise an issue whether the domestic
16 violence conviction was the sole cause of Kevin's inability to join the military.

17 143. The State Bar alleges, and for purposes of this Agreement Respondent
18 admits, that he was aware that Kevin hoped to join the military and an assault
19 conviction would prevent him from doing so. Again, if this matter went to a hearing,
20 Respondent would have presented evidence to raise an issue whether Kevin could
21 have joined the military.

22 144. In reference to the matter involving the Order of Protection obtained by
23 Nicole Corby, the court held a hearing on the Order of Protection on July 14, 2005,
24 and granted the permanent order for Nicole, and the couple's infant son.

25 145. The court granted the permanent order because Respondent failed to
26

1 appear on Kevin's behalf to contest the order of protection.

2 146. Respondent filed a Motion to Set Aside the Order, arguing that he did not
3 have notice of the hearing.

4 147. The court denied the motion and found that it provided notice to Kevin
5 but not to Respondent, because Respondent had not filed a notice of appearance.

6 148. The State Bar alleges, and for purposes of this Agreement Respondent
7 admits, that he failed to abide by Kevin's and the Pecoras' decisions concerning the
8 objectives of the representation, failed to consult with Kevin and the Pecoras as to the
9 means by which to pursue those objectives, and failed to properly and adequately
10 consult with Kevin and the Pecoras regarding the plea agreement proffered in Kevin's
11 domestic violence case. If this matter went to a hearing, Respondent would have
12 argued that the Pecoras' payment for Respondent's representation of Kevin did not
13 create an attorney-client relationship with Robin and Gary Pecora. The Pecoras would
14 have testified that, notwithstanding the foregoing, they made it clear to Respondent,
15 and Respondent therefore knew, that Kevin wanted the Pecoras included in the
16 communications and decision-making regarding Kevin's legal matters.

17 149. Respondent admits that he failed to act with reasonable diligence and
18 promptness in filing the notice of appearance in the Nicole Corby Order of Protection
19 matter.

20 150. Respondent admits that he failed to promptly inform Kevin of
21 continuances to pre-trial conferences and trial dates; failed to keep Kevin reasonably
22 informed of the status of the matter; and failed to promptly comply with reasonable
23 requests for information from Kevin. If this matter went to a hearing, Respondent
24 would have argued that he was not ethically required to inform the Pecoras of
25 continuances to pre-trial conferences and trial dates, keep the Pecoras reasonably
26

1 informed of the status of Kevin's matter, or comply with the Pecoras' requests for
2 information about their son's case. The State Bar would have argued that Respondent
3 breached his ethical duties to Kevin by failing to keep the Pecoras promptly and
4 reasonably informed of the foregoing events.

5 151. Respondent admits that he failed to promptly and fully inform Kevin of
6 all proffered plea agreements in the domestic violence criminal case.

7 152. Respondent admits that he failed to communicate the scope of the
8 representation and the basis or rate of the fee and expenses for which Kevin Pecora
9 and/or the Pecoras would be responsible, in writing.

10 153. Respondent conditionally admits that his conduct in this matter violated
11 Rule 42, ARIZ.R.SUP.CT., ERs 1.2, 1.3, 1.4, and 1.5.

12 **COUNT SIX (File No. 06-0378/Francis)**

13 154. On August 2, 2004, Randall Francis ("Mr. Francis") retained the firm to
14 represent him in his bankruptcy matter.

15 155. Mr. Francis agreed to pay \$959.00 for the representation.

16 156. During the representation, Mr. Francis was concerned with maintaining
17 possession of his 2000 Ford F-350 truck and his Wells Fargo credit card. To that end,
18 Mr. Francis requested that Respondent take the steps necessary to reaffirm the debts
19 he owed on his truck and his Wells Fargo credit card.

20 157. The State Bar alleges, and for purposes of this Agreement Respondent
21 admits, that he assured Mr. Francis that the debts would be reaffirmed. If this matter
22 went to a hearing, Respondent would have testified that he advised Mr. Francis that
23 Respondent would attempt to have the debts reaffirmed; however, the final decision to
24 enter into the reaffirmation agreement belongs to the creditor.

25 158. At the first meeting of creditors, in or about January 2005, Mr. Francis
26

1 again told Respondent's associate that he wanted to reaffirm the Ford Motor Credit
2 and Wells Fargo debts.

3 159. In or about December 2004 or January 2005, Respondent's office sent the
4 reaffirmation agreements to Mr. Francis for his signature. Mr. Francis signed the
5 reaffirmation agreements and returned them to Respondent's office. If this matter
6 went to a hearing, Respondent would have testified that he sent signed reaffirmation
7 agreements to Ford Motor Credit Company and Wells Fargo Card Services on or
8 about January 31, 2005.

9 160. Mr. Francis assumed that Respondent's office would forward the
10 reaffirmation agreements to Ford Motor Credit and Wells Fargo to reaffirm the debts.
11 If this matter went to a hearing, Respondent would have testified that, even though he
12 sent Mr. Francis' signed reaffirmation agreements to both creditors, Respondent's
13 paralegal followed up with both companies and learned that they were unable to locate
14 the signed reaffirmation agreements sent by Respondent on January 31, 2005.
15 Respondent would have introduced evidence showing that that he sent re-executed
16 reaffirmation agreements to both Ford Motor Credit and Wells Fargo Card Services on
17 May 22, 2005.

18 161. After the completion of his bankruptcy, Mr. Francis did not receive any
19 correspondence from Ford Motor Credit regarding his payments on his truck. Mr.
20 Francis also learned that Wells Fargo had cancelled his credit card account. If this
21 matter went to a hearing, Respondent would have offered expert testimony showing
22 that, for the reasons stated above, assuming that Respondent did not procure Mr.
23 Francis' reaffirmation agreements for Wells Fargo Card Services, such could not have
24 caused the closure of Mr. Francis' credit card account. The State Bar would have
25 offered evidence that the expert is Respondent's attorneys' law partner at Jennings,
26

1. Strouss & Salmon.

2 162. When Mr. Francis contacted Wells Fargo, he was informed that they had
3 not received paperwork regarding the reaffirmation of his credit card debt; therefore,
4 Wells Fargo had cancelled the debt and closed the account. If this matter went to a
5 hearing, Respondent would have offered expert testimony that, under the bankruptcy
6 law then in effect, only nonpayment or other breaches of the loan agreement could
7 result in the closure of Mr. Francis' credit card account. The State Bar would have
8 offered evidence that the expert is Respondent's attorneys' law partner at Jennings,
9 Strouss & Salmon.

10 163. Mr. Francis contacted Ford Motor Credit and was told that they did not
11 receive a reaffirmation agreement for the loan on his truck.

12 164. In or about February 2006, Mr. Francis began calling Respondent's office
13 to obtain copies of the reaffirmation agreements with Ford Motor Credit and Wells
14 Fargo Bank.

15 165. Mr. Francis called Respondent's office several times before someone
16 from Respondent's office returned his calls.

17 166. On or about February 20, 2006, Mr. Francis spoke to Respondent's
18 assistant, Raygina Yduarte, who told him that she would send him copies of the
19 reaffirmation agreements.

20 167. As of March 8, 2006, Mr. Francis had not received the reaffirmation
21 agreements from Respondent.

22 168. Respondent admits that, despite Mr. Francis' requests to Respondent to
23 reaffirm the debts owed to Ford Motor Credit and Wells Fargo Card Services,
24 Respondent did not ensure that the debts were reaffirmed (even though Respondent
25 asserts that he twice sent both companies signed reaffirmation agreements).
26

1 169. Respondent admits that he failed to keep Mr. Francis reasonably
2 informed about the status of the reaffirmation agreements.

3 Respondent conditionally admits that his conduct in this matter violated Rule 42,
4 ARIZ.R.SUP.CT., ER 1.4.

5 **C. SANCTION AND ABA STANDARDS**

6 The State Bar and Respondent agree that the appropriate sanction includes: (1)
7 censure; (2) the retention of independent ethics counsel to review and implement ethical
8 operations and practices for Respondent's new firm; (3) probation for two years under a
9 memorandum of understanding with the Law Office Management Assistance Program
10 ("LOMAP"); (4) restitution; and (5) offer of fee arbitration to, and removal of any
11 existing liens by Respondent against, the Complainant in State Bar matter 06-0915; and
12 (6) payment of the State Bar's costs and expenses in these disciplinary proceedings.

13 In determining the appropriate sanction, the parties considered both the American
14 Bar Association's STANDARDS FOR IMPOSING LAWYER SANCTIONS ("STANDARDS," or
15 "STANDARD x") and Arizona case law. The STANDARDS are designed to promote
16 consistency in sanctions by identifying relevant factors for the Court to consider and
17 applying these factors to situations in which lawyers have engaged in various types of
18 misconduct. STANDARD 1.3 at commentary. The Supreme Court and the Disciplinary
19 Commission consider the STANDARDS to be suitable guideline in lawyer discipline. *In*
20 *re Peasley*, 208 Ariz. 27, ¶ 23, ¶ 33, 90 P.3d 764, 770, 772 (2004); *In re Rivkind*, 164
21 Ariz. 154, 157, 791 P.2d 1037, 1040 (1990).

22 In determining the appropriate sanction, both the Arizona Supreme Court and
23 Disciplinary Commission consider the duty violated, the lawyer's mental state, the
24 actual or potential injury caused by the misconduct, and the existence of aggravating and
25 mitigating factors. *Peasley*, 208 Ariz. at ¶ 33, 90 P.3d at 772; STANDARD 3.0.
26

1 **Duty Violated**

2 Given Respondent's conditionally admitted conduct, it is appropriate to consider
3 STANDARD 4.0 (Violations of Duties Owed to Clients) and STANDARD 7.0 (Violations
4 of Duties Owed as a Professional):

5 4.1 Failure to Preserve the Client's Property

6 4.13: Reprimand (Censure, in Arizona) is generally
7 appropriate when a lawyer is negligent in dealing with
8 client property and causes injury or potential injury to
a client.

9 4.42: Suspension is generally appropriate when:

10 * * *

11 (b) a lawyer engages in a pattern of neglect and
12 causes injury or potential injury to a client.

13 4.43: Reprimand is generally appropriate when a
14 lawyer is negligent and does not act with reasonable
diligence in representing a client, and causes injury or
potential injury to a client.

15 4.53: Reprimand is generally appropriate when a
16 lawyer: (a) demonstrates failure to understand
17 relevant legal doctrines or procedures and causes
18 injury or potential injury to a client; or (b) is negligent
in determining whether he or she is competent to
handle a legal matter and causes injury or potential
injury to a client.

19 4.63: Reprimand is generally appropriate when a
20 lawyer negligently fails to provide a client with
21 accurate or complete information, and causes injury or
potential injury to the client.

22 7.1 Unreasonable or Improper Fees

23 7.3: Reprimand is generally appropriate when a
24 lawyer negligently engages in conduct that is a
25 violation of a duty owed as a professional, and causes
26 injury or potential injury to a client, the public, or the
legal system.

1 Based on Respondent's conditional admissions and the duty violated, the presumptive
2 sanction is censure or suspension. Given the mitigating factors described below, the
3 parties agree that censure is the more appropriate sanction.

4 **Respondent's Mental State**

5 The parties agree, for purposes of this agreement, that Respondent's mental state in
6 this matter was negligent rather than knowing or intentional.

7 **Actual or Potential Injury**

8 Based on Respondent's conditional admissions, there was actual injury to his clients
9 in Counts Two, Four, Five, and Six.

10 **Aggravating and Mitigating Factors**

11 The parties agree that the following aggravating factors are present in this matter:

12 **In aggravation.**

13 STANDARD 9.22(a) (prior disciplinary offenses): Respondent was on probation at
14 the time of these disciplinary proceedings.

15 STANDARD 9.22(c) (pattern of misconduct): The State Bar alleges, and for purposes
16 of this agreement Respondent admits, that he engaged in a pattern of misconduct, as
17 evidenced by the fact of there being six Complainants, all of which charged
18 Respondent with a failure to communicate and act diligently.

19 STANDARD 9.22(d) (multiple offenses): The Amended Complaint contains six
20 counts.

21 STANDARD 9.22(i) (substantial experience in the practice of law): Respondent was
22 admitted to the Bar on October 8, 1977.

1 **In mitigation.**

2 STANDARD 9.32(b) (absence of a selfish or dishonest motive): Respondent's
3 conditional admissions demonstrate that he acted with a negligent mental state and not
4 for self-gain at the expense of his clients.

5 STANDARD 9.32 (e) (full and free disclosure to the State Bar): Respondent has
6 displayed a cooperative attitude toward these proceedings, particularly by 1)
7 permanently withdrawing from his firm; 2) retaining independent ethics counsel to
8 implement ethical operations and practices for his new firm; and 3) consenting to
9 significantly involve the State Bar in monitoring his new business arrangement for the
10 two-year period of his probation. to provide additional safeguards and sufficient
11 monitoring of his new practice, Respondent proposed, and the State Bar accepted, the
12 following structural and procedural safeguards that will govern the establishment and
13 operation of Respondent's new firm and its on-going conduct during the two-year
14 period of probation:

15 1) Respondent has retained independent ethics counsel Lynda C. Shely, Esq., to
16 review and implement operations and practices for Respondent's new firm. Ms. Shely
17 will advise Respondent with respect to all organizational aspects of the establishment
18 of his new law practice, including the formation of Respondent's new entity,
19 preparation of an operating agreement or other organizational agreement for the firm,
20 development of a practice/business plan, setting up an IOLTA trust account and
21 operating account, selection of software for account management, calendaring,
22 document and data management, and interviews with potential staff. She will also
23 conduct comprehensive ethics and professionalism training for Respondent and his
24 staff, including lawyers, legal assistants, and support staff, and assist in the
25 preparation of templates for, *inter alia*, engagement letters, non--representation letters,
26

1 invoices, and status letters. In addition, she will advise Respondent with respect to
2 client services procedures, including initial intake procedures, understanding of fee
3 and cost structures, and client communication, as well as caseload management
4 procedures. Respondent anticipates the retention of Ms. Shely will eliminate any
5 future issues arising under Rule 42, ARIZ.R.SUP.CT., ERs 1.1, 1.2, 1.3, 1.4, 1.5, and
6 1.16, as well as any other issues related to Respondent's interactions with his clients.

7
8 2) Respondent shall also enter into a two-year memorandum of understanding with
9 LOMAP. One of the terms of his memorandum will require Ms. Shely to give regular
10 written reports to LOMAP and Bar counsel (on a schedule to be determined in
11 consultation with LOMAP) regarding Respondent's progress. Subject to LOMAP's
12 approval, for the first year of Respondent's probation, Ms. Shely shall provide
13 monthly reports to LOMAP. Thereafter, she shall provide quarterly reports.
14 Respondent has provided a limited waiver of his attorney-client privilege with Ms.
15 Shely to enable her to provide reports to LOMAP and Bar counsel.

16 STANDARD 9.32(g) (character or reputation): Respondent has devoted significant
17 time to volunteer activities that benefit the Bar and the public. Respondent was Vice
18 Chairperson, for approximately three years, of the State Bar's Fee Arbitration
19 Committee. He is also a member of the Arizona Bar Foundation and has served as
20 volunteer Bar counsel. Respondent also participated in the Volunteer Lawyer's
21 Program on a regular basis, usually handling one case at all times for no fee. Finally,
22 for the past several years, Respondent has participated in the Family Law Assistance
23 Program, which entails contributing three hours per month to helping individuals
24 finalize their forms and discuss their rights.
25
26

1 **D. PROPORTIONALITY**

2 To have an effective system of professional sanctions, there must be internal
3 consistency, and it is appropriate to examine sanctions imposed in cases that are
4 factually similar. *Peasley*, 208 Ariz. at ¶ 33, 90 P.3d at 772. The discipline in each
5 case must be tailored to the individual case, as neither perfection nor absolute
6 uniformity can be achieved. *Id.* at 208 Ariz. at ¶ 61, 90 P.3d at 778 (citing *In re*
7 *Alcorn*, 202 Ariz. 62, 76, 41 P.3d 600, 614 (2002); *In re Wines*, 135 Ariz. 203, 207,
8 660 P.2d 454, 458 (1983)).

9 *In re Fortner* (SB-03-0144-D) is instructive. In *Fortner*, a bankruptcy practitioner
10 received censure and a two-year probation pursuant to the terms of a LOMAP contract
11 after conditionally admitting to failing to competently and diligently represent his
12 clients. See *In re Fortner* Tender of Admissions and Agreement for Discipline by
13 Consent at 2:8-12:2. Indeed, the United States Bankruptcy Trustee (“Trustee”) and
14 another bankruptcy practitioner reported Respondent for, *inter alia*, submitting
15 incomplete bankruptcy schedules (or schedules with misspelled clients’ names),
16 submitting bankruptcy petitions without schedules, failing to pay filing fees (for
17 which he charged clients), failing to provide the Trustee with requested documents,
18 and failing to appear at meetings between creditors and the Trustee. *Id.* Respondent
19 also admitted to violations of Rules 43 and 44, ARIZ.R.SUP.CT., for failing to properly
20 manage his trust accounts. Fortner acted with a negligent mental state and had
21 identical aggravating factors -- STANDARDS 9.22(a), (c), (d), and (i) -- as the
22 Respondent in this case.

23 *In re Whitehead* (SB-03-0076-D) also serves as a proportionality case. In
24 *Whitehead*, Respondent agreed to a nine-month suspension and two years of probation
25 after conditionally admitting to violations of Rule 42, ARIZ.R.SUP.CT., ERs 1.3, 1.4,
26

1 1.5, 1.7, 1.15, 1.16(d), 5.1, 5.3, 8.1(a), 8.4(c) and (d) and Rule 51(h), ARIZ.R.SUP.CT.
2 Whitehead's misconduct was far more egregious than in this case. Whitehead made
3 misstatements to the State Bar, failed to timely respond to requests for information,
4 and acted with a knowing mental state, in addition to having failed to communicate
5 with clients and act diligently. *Whitehead* demonstrates that Respondent's sanction of
6 censure is appropriate, because it is based on less egregious conduct and a negligent
7 mental state.

8 Based on the STANDARDS and case law, the parties believe that censure, the
9 retention of independent ethics counsel, probation, and restitution are within the range
10 of appropriate sanctions and will serve the purposes of lawyer discipline. The
11 sanction will serve to protect the public, instill confidence in the Bar, deter lawyers
12 from similar misconduct, and maintain the integrity of the profession.

13 **D. RECOMMENDATION**

14 The objective of lawyer discipline is not to punish the lawyer, but to protect the
15 public, the profession, and the administration of justice. *In re Neville*, 147 Ariz. 106,
16 116, 708 P.2d 1297, 1307 (1985). I find the proposed settlement to be balanced, fair,
17 and equitable, and the proposed Sanctions of censure, probation, restitution, and other
18 relief as set out in pages 27-29 of the Tender to be equitable, just, proportionate,
19 protective of the public, and consistent with the Sanctions imposed in like cases

20 I therefore recommend that the Disciplinary Commission accept the proposed
21 settlement and impose the Sanctions agreed upon. I recommend, however, that the
22 negative reference to the "operations and practices" of the partnership of Burton and
23 Leather, lines 9-12 of page two of the Joint Memorandum be omitted, and, as well, the
24 references to the tardiness of Mr. Cordrey in paragraphs 129 and 130 of the Tender.
25 The references are not essential to support the proposed ruling and they are
26

1 implicit criticisms of Mr. Burton and Mr. Cordrey, who are not parties to this
2 proceeding and therefore not in a position to explain or defend themselves.

3 I have received a copy of a letter dated January 18, 2007, addressed to me at the
4 offices of the Arizona Supreme Court, in which one of the Complainants, Robert. E.
5 Rogers, states his strong dissatisfaction with Mr. Leather and of the State Bar's
6 handling of his complaint, for which reasons he says he "hereby withdraws" his
7 complaint against Mr. Leather. His letter has not affected my recommendation, nor do
8 I believe that it should. My own reaction is that procedurally it does not divest the
9 Commission of authority to order Mr. Leather to pay restitution to Mr. Rogers, as the
10 proposed Sanctions would do, but I defer to the Commission on the point.

11
12 DATED this 6th day of March, 2007.

13
14 Frederick K. Steiner, Jr.
15 Frederick K. Steiner, Jr.
16 Hearing Officer 8T

17 Original filed with the Disciplinary Clerk,
18 this 6th day of March, 2007.

19 Copies of the foregoing mailed
20 this 6th day of March, 2007, to:

21 Lawyer Regulation Records Manager
22 STATE BAR OF ARIZONA
23 4201 North 24th St., Ste. 200
Phoenix, AZ 85016-6288

24 J. Scott Rhodes, Esq.
25 JENNINGS, STROUSS & SALMON
26 The Collier Center, 11th Floor
201 East Washington Street
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By: Christina Seto