

Arizona Supreme Court
Commission on Victims in the Courts
June 10, 2016
10:00 a.m. to 12:00 p.m.
State Courts Building
1501 W. Washington, Phoenix, AZ 85007
Conference Room 119 A/B

Present: Judge Ronald Reinstein; Mr. Timothy J. Agan; Ms. Leesa Berens Weisz; Mr. Michael Breeze; Judge Maria Elena Cruz; Ms. Sydney Davis; Ms. Kirstin Flores; Ms. Kim Hedrick; Ms. Leslie James; Ms. Christine Kelley; Asst. Chief John Leavitt; Mr. Dan Levey; Judge Evelyn Marez; Sgt. Jim Markey (Ret.); Chief Rod McKone; Ms. Jane Nicoletti-Jones; Ms. Debra Olsen; Ms. Elizabeth Ortiz; Mr. William Owsley; Ms. Laura Penny; Judge Sarah (Sally) Simmons; and Judge Richard Weiss

Telephonic: Ms. Shelly Corzo Shaffer; Judge Sam Myers; Ms. Karyn Rasile;

Absent/Excused: Ms. Colleen Clase; Judge Elizabeth Finn; Ms. Keli Luther

Presenters/Guests: Ms. Terri Capozzi; Ms. Janet Johnson; Judge Sam Thumma;

Administrative Office of the Courts: Ms. Jennifer Albright; Ms. Theresa Barrett; Mr. Mike Baumstark; Ms. Kelly Gray; Ms. Jennifer Greene; Ms. Lynn Golden; Ms. Janet Johnson; Ms. Denise Lundin; Ms. Valerie Marin; Ms. Carol Mitchell; Ms. Kay Radwanski; Ms. Angela Rhudy; Mr. Patrick Scott; Ms. Thea Walsh; Ms. Amy Wood

I. REGULAR BUSINESS

A. Welcome and Opening Remarks

The June 2016 meeting of the Commission on Victims in the Courts was called to order by the Honorable Ronald Reinstein, Chair, at 10:02 a.m. The Chair asked for Commission member roll call and introductions of staff and guests.

B. Announcements

The Chair made brief remarks thanking Ms. Carol Mitchell and Ms. Denise Lundin for their work on the Commission.

C. Approval of the February 26, 2016 Minutes

The draft minutes from the February 26, 2016 meet were presented for approval. The chair called for any omissions or corrections to the minutes.

- Motion was made by Judge Sally Simmons to approve the February 26, 2016 meeting minutes. Seconded by Judge Evelyn Marez. Motion passed unanimously.

II. PRESENTATIONS

A. Managing Digital Evidence in Courts

The Chair introduced Judge Sam Thumma, Vice Chief Judge of the Arizona Court of Appeals, Division One, who will chair a new Supreme Court committee that is being formed regarding Digital Evidence. The Chair wanted the committee to be aware of this subject due to the growing movement in the country regarding the use of body worn cameras by law enforcement and how such use will impact victim privacy and identification issues.

Judge Thumma relayed that he anticipates working with a group expected to be formed by the Chief Justice which will be tasked to look at the processing and handling of digital evidence in court. He called the commission's attention to the white paper (the National Center for State Courts Joint Technology Committee Resource Bulletin on Managing Digital Evidence in Courts) that was included in the commission meeting packet. This paper provides a strong foundation to start the conversation on comparatively new technology. Collaboration between the new committee and COVIC is anticipated on several issues.

A commission member observed that a primary focus will be the time intensive redaction of victim information. Judge Thumma agreed and commented issues such as the responsibility for redacting and how information is stored and shared.

The Chair stated that he sits on the National Advisory Council for the National Crime Victim Law Institute in Portland OR. This issue came up in a recent meeting regarding victim privacy and body cameras.

Another commission member pointed out that maintaining the privacy of witnesses as well due to recently passed legislation should also be considerations.

Judge Thumma thanked the Commission for their attention on his report and asked the Commission to look over the information provided as there will be more discussion in the future.

B. Supreme Court Rule Petition No. R-16-0035: Arizona Rules Criminal Procedure, 15.1(J) (taken out of order)

Ms. Jennifer Greene, AOC Legal Counsel, stated that in March the Arizona Legislature presented and the Governor signed a bill informally referred to as the "Revenge Porn Bill", which made statutory changes on an emergency basis to protect images of adults in addition to child victims. Subsequently, the Supreme Court adopted an emergency rule change to amend Arizona Rules of Criminal Procedure, 15.1(J). This rule change adds adult images to the child pornography images disclosure governance which were already in place. While this rule is now in effect, there is currently a comment period that runs until September 23, 2016. Any comments by the Commission should be submitted by this date.

C. COVIC 10 Year Anniversary (taken out of order)

The Chair commemorated COVIC's 10 Year Anniversary by giving a brief history of the formation of the commission by then Chief Justice Ruth McGregor in 2006. A PowerPoint with highlights of the Commission's purpose and accomplishments was presented. There are charter members still participating in the Commission, including Mr. Dan Levey, Ms. Sydney Davis, and Judge Richard Weiss. Several prominent previous members were acknowledged as well.

The chair continued his comments regarding COVIC's accomplishments, thanking former Chief Justice Berch and Chief Justice Bales for their support of the Commission, as well as Mr. Dave Byers, Executive Director of the AOC, Mr. Mike Baumstark, Deputy Director of the AOC, and Ms. Amy Wood, Court Services Manager, for their support and assistance. He mentioned that last year COVIC was awarded the Attorney General's Office Distinguished Service Award for Public Policy and concluded by thanking members and welcoming the new members to the Commission.

D. Legislative Update (taken out of order)

Mr. Jerry Landau, and Ms. Amy Love, AOC Government Affairs, presented new legislation that affects victims in the courts. Mr. Landau stated that HB2374, the Child Prostitution Statute is expanded to include "knowingly providing a means to which the minor can engage in prostitution."

HB2375, The Facility Dog bill codifies what's going on throughout the State; the court must allow a victim under the age of 18 to use a facility dog to accompany the victim during testifying. If the victim is 18 or above, or a witness, it's discretionary with the court. Jury instructions must be given describing the role of the facility dog as a trained animal. Jury instructions will be written to comply with the parameters set in statute. The bill raises the use

of facility dogs to a higher level, which might increase the amount of litigation that comes with it. The Chair stated the statute isn't specific to the issue of the location of the facility dog in the courtroom. He also stated that the State Bar Jury Criminal Instructions Committee will need to take a look at jury instructions that are uniform.

HB2376 codifies the situation where a victim has the right to present evidence to the court to make an argument regarding restitution. The victim or victim's attorney may address the court.

HB2383 now protects the personal identification of a witness as well as a victim. Mr. Landau stressed that this legislation deals with the public records statute, not the discovery or criminal statutes, or the criminal rules. The statute does provide exceptions for disclosure under Rule 15, and also for information that's exchanged between the court and other entities. The second paragraph in the law is intended to deal with records transmitted between law enforcement and prosecution. This will be based on a public records request.

HB2539 is now a law that allows a defendant convicted of sexual conduct with a minor who has to register (as a sex offender) under certain enumerated parameters, to request the court to remove that registration (the defendant is under age 22 and the victim is either 15, 16 or 17 years old), however there are a number of exclusions.

There weren't that many bills dealing with victims' issues this year but they were important bills. In the AOC Government Affairs office, there is a compilation of the legislative summary involving all the bills that affect the Judicial Branch and the court system.

Mr. Dan Levey mentioned HCR2008 was passed, which created a Day of Remembrance for Murder Victims and Their Families (September 25, 2016) which coincides with the national Day of Remembrance. There was some dissent by legislators on the vote for this issue.

More information about the bills presented can be found on the Arizona State Legislature's website, <http://www.azleg.gov/Bills.asp>.

E. DV Risk and Lethality Assessments Legislation Workgroup (taken out of order)

The Chair introduced an update on the status of the workgroup formed to discuss the issues raised at the February 26, 2016 Commission meeting regarding last year's amendment to ARS § 13-3967. Judge Reinstein stated that Ms. Elizabeth Ortiz would be presenting on the Domestic Violence Risk and Lethality Assessments Legislation Workgroup. The Chair also

recognized Ms. Kay Radwanski, AOC Court Services Staff to the Commission on the Impact of Domestic Violence and the Courts (CIDVC), and reminded the Commission about the February 26, 2016 presentation by Ms. Amelia Cramer, Chief Deputy of the Pima County Attorney's Office and Mr. Jon Eliason from Maricopa County Attorney's Office on the Lethality Assessment, in which a good, spirited discussion was held. After the last Commission meeting it was decided that the Arizona Prosecuting Attorneys' Advisory Council (APAAC) would be the best entity to move this issue forward, because law enforcement will be tasked with doing the assessments. There was a very good group of volunteer participants from CIDVC and COVIC. Ms. Ortiz has agreed to move this project forward, with the Council's approval, and worked with the president of APAAC, Ms. Sheila Polk, Yavapai County Attorney, with Ms. Cramer and Mr. Eliason being the co-chairs.

Ms. Elizabeth Ortiz requested the Commission look at the minutes from the APAAC Lethality Assessment Working Group, which had been distributed to the Commission. She stated that Ms. Cramer and Mr. Eliason chaired a meeting that took place on May 11, 2016 at APAAC. A number of COVIC, CIDVC members, law enforcement, representatives from NAU, ASU, and the City of Phoenix, among others, were there, and there is room for more who are interested in the issue. The goal that was established at that meeting was that in the next 6 to 9 months to determine what a Lethality Assessment should look like. One of the topics while going through the research on the assessment tool was to not lose the victim-centric approach. The next meeting for this workgroup will be September 9, 2016 at 1:00 p.m. at APAAC. Everyone on the Commission is invited to attend in person, via telephone, or through video-conferencing. APAAC is located at 19th Avenue and Camelback Road in Phoenix.

The action items for the next meeting are:

1. Identify a list of different standardized questions that are being used.
2. Identify which assessment is being used in each of Arizona's 15 counties.
3. Dr. Websdale from NAU and Dr. Messing from ASU have agreed to compare the different protocols that are currently being used statewide.

Anyone who is not on the distribution list who is interested in participating, please let Ms. Ortiz know.

The Chair stated that this project was prompted by legislation that the Courts, at arraignment or initial appearance, had to consider any lethality assessment in domestic violence cases. It does not mandate that law enforcement have a DV Assessment and it was discovered that law enforcement in some of the rural counties did not know of the legislation nor were aware of the

assessment. In addition, many different types of assessments are being used in the state. The question of how to present this to the court – whether within, or as a supplement, to the Form 4, to provide consistency for judges and know how to interpret it, is one issue for the APAAC committee to discuss. Judge Simmons stated that training will be important and consistency will help tremendously.

Judge Weiss stated that the assessment was presented through the Mohave County Criminal Justice Coordinating Committee through Judge Sipe and the Mohave County victim advocate, and while there seemed to be some idea that it would be helpful, there was pushback from law enforcement. He observed that there needs to be a real emphasis on training law enforcement on the importance of what this can do in protecting our communities.

F. Introduction to Minor Victims of Sex Trafficking: What You Need to Know (taken out of order)

Ms. Valerie Marin, AOC, presented the work that the Juvenile Justice Services Division (JJSD) is doing in the area of Minor Victims of Sex Trafficking. The JJSD is responsible for the effective administration of programs for delinquent and incorrigible youth in coordination with the juvenile courts. JJSD was awarded a grant from the Governor's Office of Youth, Faith and Family, which provided them with an opportunity to work on a statewide human trafficking initiative. The work on this issue can be categorized into four major areas:

- Awareness
- Training
- Research
- The Future

Each juvenile court services director of the state's 15 counties appointed a county sex trafficking specialist who received specialist training and who will act as the liaison between the AOC and the Superior Court and their counties. Work was done with the Arizona State University (ASU) Design Team to produce sex trafficking reference guides (distributed) that include the national hotline number, the federal definition of sex trafficking, physical indicators, risk factors and warning signs.

Ms. Marin provided detail in the training involved for the specialists. A training video was produced based on the advanced training programs, which is available for public viewing as well as being COJET accredited. The JJSD Treatment Unit also received a grant from the Governor's Office to offer trauma-informed care and Adverse Childhood Experience trainings

throughout the state, and has trained over 500 staff, with two more trainings to occur in the next few months.

As part of the Governor's grant, JJSD partnered with ASU to survey all case-carrying probation officers to determine the number of sex-trafficked victims currently on caseloads. Changes are being considered in data gathering methods and ad hoc reports for the counties are being developed.

At a recent meeting of the Arizona Human Trafficking Council at the Governor's Office, a draft version of the Arizona Guidelines for Developing a Regional Response for Youth Sex Trafficking Victims was presented. This is anticipated to become a statewide protocol that will be used by multiple agencies to identify and treat victims. Three core principles provide a foundation: 1) services should be victim-centered, 2) all responders should demonstrate cultural competency, and 3) all of these youths are victims.

Evidence of success was reported through instances cited including breaking up sex-trafficking rings and saving a kidnapped youth that involved the FBI. Yavapai County has produced a music video to spread awareness called "If You See Something, Say Something", which Ms. Marin showed the commission members.

G. Arizona Coalition to End Sexual and Domestic Violence (ACESDV), Sexual Assault Response Department Overview (taken out of order)

Ms. Tasha Menaker, ACESDV, was unable to attend the Commission meeting due to illness. The Chair stated he hoped to have Ms. Menaker rescheduled to present at the October meeting.

H. National Crime Victims' Rights Week (taken out of order)

Ms. Kirstin Flores, Member, and Director of the Attorney General's Office of Victim Services, presented an overview on National Crime Victims' Rights Week, which was recognized nationally in April. The Attorney General's Office collaborates with other agencies to recognize Crime Victims' Rights Week. Recognition for people who work to ensure victims' rights are upheld is done at a luncheon, where awards: Triumph Over Tragedy (from the Governor's Office), Distinguished Service (from the Attorney General's Office), Justice for All (Maricopa County Attorney's Office) to ensure that people who are out in the trenches and doing the work getting victims' rights upheld are recognized and that victims have a voice in the system. This year's awards from the Attorney General's Office included The Verde Valley Sanctuary for Advocacy and Direct Services (accompanying victims in court and in helping victims obtain protective orders, helping with the local domestic violence shelters, operating a thrift shop to assist DV victims work

experience), The Cochise County Domestic Violence Fatality Review Team for Service Coordination (implementing recommendations in an active way), Ms. Rebecca Begay from the City of Mesa Prosecutor's Office for Innovative Practices (recognizing a need to provide a safe and secure environment for victims that didn't exist in their court previously), and Pastor Brian Steele with the Phoenix Dream Center for Leadership for his work with adult human trafficking victims. She wanted to bring this to the attention of the Commission as it does its work, to consider nominating people (groups and individuals) for these awards.

It was stated that Navajo County recognizes Victims' Rights Week with an annual Victims' Symposium for organizations and participants – there were over 200 participants at this year's 6th annual event. Judge Evelyn Marez was awarded the Distinguished Judicial Award.

I. Restitutions Issues Workgroup (taken out of order)

Ms. Kirstin Flores shared that the Attorney General's Office has Victim Advocates who work on cases being prosecuted by the AG's office, as well as a Restitution Advocate who helps monitor restitution on AG cases, and who works with probation officers when restitution is non-compliant. The AG's Office also has a training program on victims' rights, including restitution issues. As a result of these programs, the AG's Office has come up with a list of questions that keep arising about restitution, so Ms. Flores thinks some of these questions could be answered with the reimplementation of a Restitution Workgroup from COVIC. Questions include wording of statutes, enforceability, the issuance of Criminal Restitution Orders, at what point do parents cease to be responsible for juvenile offenders, and restitution lien paperwork issues. She suggested the Workgroup come up with guidelines for referrals to Restitution Court, or guidelines on how and when restitution is ordered. Judge Weiss and the Chair discussed parental limits issues. The Chair stated in Federal Court US Attorney's Office Civil Division assists victims in executing on criminal restitution orders and judgments, while in the state system victims are left to their own devices. Chief McKone stated each US Attorney's Office has a financial litigation unit that assists victims in collections. Judge Weiss asked about the issue of underrepresentation of attorneys in collecting restitution. Judge Cruz stated that currently defendants are not appointed counsel in post-conviction restitution hearings because it is considered a civil proceeding within the context of a criminal case. The task force (The Task Force on Fair Justice for All) has recommended that there be further study on the appointment of counsel issue, based on county resources.

The Chair asked for volunteers to be on the Restitution Workgroup, and to let Ms. Flores or Ms. Lundin know.

J. SAFER and DANY/SAK Grant Updates (taken out of order)

The Chair introduced Mr. Jim Markey and Ms. Karyn Rasile (by telephone), COVIC Members. Judge Reinstein, Mr. Markey and Ms. Rasile are all members of the Sexual Assault Forensic Evidence Reporting (SAFER) national workgroup with the next meeting set for June 22 – 24, 2016 in Washington, DC. Mr. Markey is working on a final report that will go out in the fall of 2016. Mr. Markey shared some background of the SAFER Act of 2013, when policies, protocols and procedures relating to the issue of untested sexual assault kits around the country were addressed. There are still several levels of federal bureaucracy the report has to go through. Ms. Alison Sedowski from the Phoenix Crime Lab also is a member of the Arizona team. Recommendations have been submitted regarding the investigation of sexual assault, the managing and handling of sexual assault evidence to include sexual assault kits, the collection process involving those kits, timelines and guidelines for the submission and testing of those items, as well as lab recommendations. Nationally, jurisdictions in the states are already developing their own policies and protocols. Twenty-five states have done statewide audits of the number of sexual assault kits that they have, 18 have enacted legislation for submission timelines, 11 have enacted legislation for analysis timelines, 10 have enacted victim notification policies and procedures, eight states now require law enforcement to submit annual reports on the number of sexual assault kits they have in storage, three are developing an electronic management kit tracking system. The SAK project (a BJA project) put in \$35,000,000 this year, will probably do so again next year, and the District Attorney of New York put in another \$35,000,000 for applicants to address their untested sexual assault kits. Tucson PD, Tempe PD and Maricopa County Attorney's Office are all recipients of grants from the New York D. A.'s Office. There is a big granting meeting in Washington DC next week. Mr. Markey estimates there are about 50 jurisdictions involved with receiving grant funding across the country, from state level to regional level to local level with about 80,000 counted sexual assault kits. Next year 15-20 additional sites will be added.

The Chair shared insight on the funding for this program. He stated the data that comes from this program will be very interesting, and there has been noted success. Mr. Markey shared that studies have found that while the number of men committing sexual assaults is small, but for those that do, a very large number of them are serial offenders. The Chair noted that Vice-President Biden has taken a strong interest in this subject as well. Ms. Rasile stated there will be some collections guidelines from the nursing standpoint, decreasing the number of swabs which will increase the amount of sample on the swabs, which will help cut down on time in the lab and make

a better sample. This will correct and improve the process to avoid getting in this position again in the future.

K. Shared Hope Conference

The Chair stated that the Shared Hope Conference would take place June 28 – 29, 2016 in the Phoenix area. Judge Weiss and Judge Reinstein went to a previous conference that was very impactful. In Maricopa County the organization is called “TRUST”, with Nancy Baldwin as the Executive Director, and they were funded by a grant from the former CEO of General Dynamics. Judge Weiss commented it was a great conference and does a lot to help with the awareness that most of us don’t have yet. Judge Reinstein has seen a positive shift on seeing the children as child victims instead of child defendants. Elizabeth Ortiz stated there has been training for prosecutors with police officers training on things to look for in police reports to identify people who may be victims. Judge Weiss stated that under the risk factors, they probably exist for every teenage dependent child we have, so the crossover youth program we have in Arizona is also helping identify and providing some trauma care to those youngsters.

If anyone is interested in attending the Shared Hope Conference, we can get them information.

L. Start by Believing Campaign Revisited

Judge Ronald Reinstein shared some insights on the Start by Believing Campaign regarding the handling of sexual assault cases.

This issue will be discussed in more depth at the October meeting.

More information about the Start by Believing campaign is available at <http://startbybelieving.org/>.

III. CALL TO PUBLIC

A. Good of the Order/Call to the Public

Judge Cruz stated that the Yuma County Restitution Court started in the fall of 2014, collecting approximately \$153,000 in restitution recently. Restitution Court takes place once a month, with about 15 cases, with people paying and thus avoiding court. It has been very successful. There were additional, general comments made about Restitution Courts by other members.

IV. ADJOURNMENT

A. Adjourn

- Motion was made by Mr. Michael Breeze at 11:55 a.m. to adjourn. Seconded by Mr. Timothy Agan. Motion passed unanimously

V. NEXT COMMITTEE DATE

Friday, October 21, 2016

10:00 a.m. to 12:00 p.m.

State Courts Building, Room 345 A/B

1501 W. Washington St., Phoenix, AZ 85007

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